

Form ACF-202 TANF Caseload Reduction Report

Date of Completion: December 9, 2016	
State: Kansas	Fiscal Year To Which Credit Applies: 2017

Overall Report _____ Two-parent Report √ _____	Apply the overall credit to the two-parent participation rate? _____ Yes √ No
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Part 1 - Eligibility Changes Made Since FY 2005

1. **Name of Eligibility Change:** Work Readiness Screening
2. **Implementation Date:** October 2006 and July 2013
3. **Description of Policy:**

October 2006: A work readiness screen, mainly conducted prior to the approval of cash assistance, was established as a condition of eligibility. Applicants who failed to cooperate were denied assistance, while recipients who failed to complete the screen were assessed a work penalty.

July 2013: The work readiness screening requirement was discontinued to align with revised application requirements. (Refer to *Application Policies*, page 10.)
4. **Description of the Methodology Used to Calculate the Estimated Impact of this Eligibility Change:** The All Family impact was multiplied by the percentage of two-parent cases (5.4 percent) to estimate the Two-Parent caseload change.
5. **Estimated average monthly impact of this caseload change in comparison year** -5.0

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1. **Name of Eligibility Change:** Increase in Earned Income Disregard
2. **Implementation Date:** May 2008
3. **Description of Policy:** Prior to the policy change, the first \$90 of earned income and 40 percent of the remaining income was disregarded when determining the family's benefit. The new policy increased the variable disregard to 60 percent.
4. **Description of the Methodology Used to Calculate the Estimated Impact of this Eligibility Change:** The All Family impact was multiplied by the percentage of two-parent cases (5.4 percent) to estimate the Two-Parent caseload change.
5. **Estimated average monthly impact of this caseload change in comparison year** 6.2

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1. **Name of Eligibility Change:** Five-Month Transitional Payment
2. **Implementation Date:** January 2009
3. **Description of Policy:** A five-month \$50 transitional payment was provided to employed families whose earnings would have resulted in ineligibility for cash assistance. The policy permitted a new five-month payment cycle following the loss and resumption of employment.
4. **Description of the Methodology Used to Calculate the Estimated Impact of this Eligibility Change:** The All Family impact was multiplied by the percentage of two-parent cases (5.4 percent) to estimate the Two-Parent caseload change.
5. **Estimated average monthly impact of this caseload change in comparison year** 19.9

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1. **Name of Eligibility Change:** Application Requirements
2. **Implementation Date:** November 2011, July 2013, January 2014

3. **Description of Policy:**

November 2011. Applicants were required to complete 20 job contacts per week before their eligibility determination and 20 job contacts per week before meeting with a case manager to develop a self-sufficiency plan.

July 2013. The revised application policy eliminated the pre-eligibility job search requirement. The new policy required clients to register in the state's public workforce system and complete a work skills assessment. Eligibility was conditioned on completing both the registration and assessment. In addition, because of the work assessment feature in the new policy, the October 2006 *Work Readiness Screening* policy was discontinued.

January 2014. Clients who failed to register in the workforce system were required to produce a valid excuse.

4. **Description of the Methodology Used to Calculate the Estimated Impact of this Eligibility Change:** The All Family impact was multiplied by the percentage of two-parent cases (5.4 percent) to estimate the Two-Parent caseload change.
5. **Estimated average monthly impact of this caseload change in comparison year** -91.4

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1. **Name of Eligibility Change:** Suspicion-Based Drug Testing
2. **Implementation Date:** July 2014
3. **Description of Policy:** TANF applicants, recipients, and third party payees who indicated an unlawful use of controlled substances or analogs were tested for drug use. The indicators of drug use included: arrest records from drug related charges within the last 12 months, employment records (loss of job, failing a drug test, etc., within the last 12 months), self-declaration, visual observation of drug use, observation of drug paraphernalia, Substance Abuse Subtle Screening Inventory screen indicators, and a prior refusal to take a drug test.

The consequences for both positive drug tests and the refusal to take a drug test were limited to the individual's portion of the case benefit. The progressive consequences for a positive drug test follow:

- 1st positive test: Ineligibility for assistance until the completion of substance abuse treatment and job skills training.
- 2nd positive test: 12-month ineligibility and completion of substance abuse treatment and job skills training.
- 3rd position test: Lifetime ineligibility.

The consequences for refusing to submit to a drug test follow:

- 1st refusal: 6-month ineligibility and submit to a drug test.
- 2nd refusal: 12-month ineligibility and submit to a drug test.
- 3rd refusal: Lifetime ineligibility.

4. **Description of the Methodology Used to Calculate the Estimated Impact of this Eligibility Change:** The All Family impact was multiplied by the percentage of two-parent cases (5.4 percent) to estimate the Two-Parent caseload change.
5. **Estimated average monthly impact of this caseload change in comparison year** -1.8

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- 1. Name of Eligibility Change:** Time Limit Policies
- 2. Implementation Date:** November 2011, July 2015, and July 2016
- 3. Description of Policy:**

November 2011. The 60-month limit for cash assistance was reduced to 48 months, with a hardship provision for an additional 12 months. Cases with over 60 months of assistance at the time of the policy change were allowed a six-month extension. Cases with 36-59 months of assistance at the time of the policy change received an extension up to 12-months, not to exceed an overall 60 months of assistance.

July 2015. The 48-month limit for cash assistance was reduced to 36 months, with a hardship provision for an additional 12 months. Non-hardship cases were granted a six month extension if approved before 7/1/15, not to exceed an overall 48 months of assistance. If a hardship from 48 to 60 months was granted before 7/1/15 and remained appropriate, the case may continue to remain open until 1/31/16, not to exceed an overall 60 months of assistance.

July 2016. The 36-month limit for cash assistance was reduced to 24 months, with a hardship provision for an additional 12 months. Non-hardship cases were granted a six month extension if approved before 7/1/16, not to exceed an overall 36 months of assistance. If a hardship from 36 to 48 months was granted before 7/1/16 and remained appropriate, the case may continue to remain open until 1/31/17, not to exceed an overall 48 months of assistance.

- 1. Description of the Methodology Used to Calculate the Estimated Impact of this Eligibility Change:** The All Family impact was multiplied by the percentage of two-parent cases (5.4 percent) to estimate the Two-Parent caseload change.

- 2. Estimated average monthly impact of this caseload change in comparison year** -73.9

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Excess MOE Calculation

The TANF regulations allow a proportional adjustment to the caseload reduction credit when the State maintenance of effort expenditure exceeds the required level. (TANF Regulations, §261.43(2)). The calculation below computes the additional credit under this provision. (The acronym "SSP" denotes a separate state TANF program.)

Caseload Data

FY 2005 TANF Caseload	17,621.7
FY 2005 SSP Caseload	-
Total FY 2005 Caseload	17,621.7

FY 2016 TANF Caseload	5,279.0
FY 2016 SSP Caseload	-
Total FY 2016 Caseload	5,279.0

2-Parent Caseload Data

FY 2005 2-P TANF Caseload	1,282.8
FY 2005 2-P SSP Caseload	-
Total FY 2005 Caseload	1,282.8

FY 2016 2-P TANF Caseload	285.3
FY 2015 2-P SSP Caseload	-
Total FY 2015 Caseload	285.3

Adjusted Caseload Data

Adjusted FY 2016 Overall Caseload	5,263.5
Adjusted FY 2016 2-Parent Caseload	284.5

Expenditure Data

<i>Total Expenditures</i>	
FY 2016 Total Federal Expenditures	78,108,432
FY 2016 Total MOE Expenditures	66,271,040
Total Expenditures (Federal + MOE)	144,379,471

Assistance Expenditures

FY 2016 Federal Expenditures on Assistance	38,427,513
FY 2016 MOE Expenditures on Assistance	3,307,455
Total Expenditures on Assistance (Federal + MOE)	41,734,968
Percentage of Expenditures on Assistance	28.9%

Expenditures Per Case

Average Expenditures per Case	27,350
Average Expenditures per Case on Assistance	7,906

MOE and Excess MOE

Required MOE (80%)	65,847,343
Excess MOE Expenditures	423,697
Excess MOE Expenditures on Assistance	122,476

Assistance Cases Funded by Excess MOE	15.5
2-Parent Assistance Cases Funded by Excess MOE	0.8

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Part 2 - Estimate of Caseload Reduction Credit

Impact of All Eligibility-Related Policy Changes		Caseload Reduction Calculation	
Work Readiness Screen	(5.0)	Base Year Caseload	
Earned Income Disregard	6.2	FY 2005 TANF Caseload	1,282.8
\$50 Transitional Payments	19.9	FY 2005 SSP Caseload	<u>-</u>
Applicant Requirements	(91.4)	Total FY 2005 Caseload	1,282.8
Change in Treatment of VA Compensated Work Therapy	-		
Suspicion-Based Drug Testing	(1.8)	Caseload in Prior Fiscal Year	
Time Limit Policies	<u>(73.9)</u>	FY 2016 TANF Caseload	285.3
Total	(146.0)	FY 2016 SSP Caseload	<u>-</u>
		Total FY 2016 Caseload	285.3
		<u>Excess MOE Cases in FY 2016</u>	<u>0.8</u>
		Adjusted FY 2016 Caseload	284.5
		Caseload Decline	998.3 77.8%
		Impact of Policy Changes	(146.0)
		Decline – Net Impact	852.3
		Caseload Reduction Credit	66.4%

Part 3 -- Certification

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I certify that we have provided the public an appropriate opportunity to comment on the estimates and methodology used to complete this report and considered those comments in completing it. Further, I certify that this report incorporates all reductions in the caseload resulting from State eligibility changes and changes in Federal requirements since Fiscal Year 2005.

Sandra Kimmons

Director, Economic and Employment Support